Notices of Exempt Rulemaking

NOTICES OF EXEMPT RULEMAKING

The Administrative Procedure Act requires the *Register* publication of the rules adopted by the state's agencies under an exemption from all or part of the Administrative Procedure Act. Some of these rules are exempted by A.R.S. §§ 41-1005 or 41-1057; other rules are exempted by other statutes; rules of the Corporation Commission are exempt from Attorney General review pursuant to a court decision as determined by the Corporation Commission.

NOTICE OF EXEMPT RULEMAKING

TITLE 19. ALCOHOL, HORSE AND DOG RACING, LOTTERY, AND GAMING

CHAPTER 2. ARIZONA RACING COMMISSION

PREAMBLE

1. Sections Affected

Rulemaking Action

R19-2-521 / R19-2-522 /

Amend Amend

 The specific authority for the rulemaking, including both the authorizing statute (general) and the statutes the rules are implementing (specific):

Authorizing statute: §§ 41-1005(A)(18) and 5-111(A)

Implementing statute: § 5-111(A)

3. The effective date of the rules:

The rule will be effective once the Secretary of State's Office affixes the time and date of filing to the rule document.

4. A list of all previous notices appearing in the Register addressing the exempt rule:

Notice of Rulemaking Docket Opening: 3 A.A.R. 3262, November 14, 1997

5. The name and address of agency personnel with whom persons may communicate regarding the rulemaking:

Name:

Paul Ryneveld

Address:

Arizona Department of Racing 3877 North 7th Street, Suite 201

Phoenix, Arizona 85014

Telephone:

(602) 277-1704

Fax:

(602) 277-1165

6. An explanation of the rule, including the agency's reasons for initiating the rule, including the statutory citation to the exemption from the regular rulemaking procedures:

A.R.S. § 41-1005(A)(18) provides the Arizona Racing Commission the statutory exemption to the regular rulemaking process for rules adopted under A.R.S. § 5-111(A). The Commission is authorized to establish pari-mutuel wagering rules under A.R.S. § 5-111(A). This amendment will clarify situations not previously covered under the rules for simulcast wagering.

7. A showing of good cause why the rule is necessary to promote a statewide interest if the rule will diminish a previous grant of authority of a political subdivision of this state:

None.

8. The summary of the economic, small business, and consumer impact:

There will be no economic effect on small businesses or consumers.

9. A description of the changes between the proposed rules, including supplemental notices, and final rules (if applicable):
None.

10. A summary of the principal comments and the agency response to them:

None.

11. Any other matters prescribed by statute that are applicable to the specific agency or to any specific rule or class of rules:

12. Incorporations by reference and their location in the rules:

None.

13. Was this rule previously adopted as an emergency rule?

No.

Notices of Exempt Rulemaking

14. The full text of the rules follows:

TITLE 19. ALCOHOL, HORSE AND DOG RACING, LOTTERY, AND GAMING

CHAPTER 2. ARIZONA RACING COMMISSION

ARTICLE 5. PARI-MUTUEL WAGERING

Section

R19-2-521. Simulcast Wagering

R19-2-522. Interstate Common Pool Wagering

ARTICLE 5. PARI-MUTUEL WAGERING

R19-2-521. Simulcast Wagering

- A. The Department may authorize a racetrack permittee to conduct simulcasting as defined in A.R.S. § 5-101 pursuant to A.R.S. § 5-112 and the Interstate Horse Racing Act of 1978.
- B. A racetrack permittee shall submit a request for sending or receiving of simulcasts in writing to the Director of the Department.
- C. For approval of horse simulcasts, the Department requires the following:
 - A completed simulcast agreement between a racetrack permittee and out-of-state entity specifying which races will be simulcast to or from each specific track involved in the agreement;
 - 2. Written approval of the out-of-state horsemen's group:
 - Written approval of the out-of-state racing commission; and
 - 4. Written approval of the local horsemen's group. For purposes of this section, horsemen's group is the group which represents the majority of the horsemen racing at or contracted with the racetrack permittee.
- D. For approval of greyhound simulcasts, the Department requires the following:
 - A completed simulcast agreement between a racetrack permittee and out-of-state entity, and
 - 2. Written approval of the out-of-state racing commission.
- E. Withdrawal of any of the written approvals required in subsections (C) and (D) shall at any time constitute grounds for the Department to rescind authorization for simulcasting.
- F. Additional Wagering Facilities.
 - A racetrack permittee may conduct simulcasting at the racetrack enclosure and at any additional wagering facility operated by the racetrack permittee providing that the additional wagering facility is included in the simulcast agreement.
 - A racetrack permittee may send its simulcast signal to an out-of-state racetrack enclosure and any additional wagering facilities operated or used by the out-of-state entity providing all locations receiving the simulcast signal are included in the simulcast agreement.
- AG. Duties of Sending Racetrack Permittee
 - Every permittee simulcasting all or part of its racing program, if requested, may contract with a receiving facility for the purpose of providing the simulcast to the authorized receiving facility.
 - 2 1. The sending <u>racetrack</u> permittee is responsible for content of the simulcast and shall use all reasonable effort to present a simulcast which offers the viewers an exemplary depiction of each performance.
 - 3.2. Unless otherwise permitted by the Department, every simulcast will contain in its video content a digital signal of actual time of day, the name of the host facility from where it emanates, the number of the contest being

- displayed, and any other relevant information available to patrons at the sending facility.
- 4 3. The sending <u>racetrack</u> permittee shall maintain such security controls including encryption over its uplink and communications systems as directed or approved by the Department.

BH. Duties of Receiving Racetrack Permittee

- A receiving <u>racetrack</u> permittee conducting a live commercial racing meeting in this state may conduct and operate a pari-mutuel wagering system on the results of contests being held or conducted and simulcast from the enclosures of 1 or more sending <u>racetrack</u> permittees outside this state and with approval of the Department.
- 2. Receiving racetrack permittee shall provide:
 - a. Adequate transmitting and receiving equipment of acceptable broadcast quality, which shall not interfere with the closed-circuit TV system of the sending <u>racetrack</u> permittee for providing any sending facility patron information.
 - Pari-mutuel terminals, pari-mutuel odds displays, modems, and switching units enabling pari-mutuel data transmissions, and data communications between the sending and receiving <u>racetrack</u> permittees.
 - c. A voice communication system between receiving racetrack permittee and the sending racetrack permittee providing timely voice contact among the Department designees, placing judges, and parimutuel departments.
 - d. A monthly copy of the simulcast schedule and any amendments to that schedule to the Department.
- The A receiving racetrack permittee shall conduct parimutuel wagering pursuant to the applicable Department rules.
- With the exception of the cases in subsection (I) (3) and (4), at all times the live video signal shall be shown to the wagering public.
- 5. A racetrack permittee that rebroadcasts a simulcast signal to any additional wagering facility shall offer the wagering public at the additional facility the same simulcast presentation that is offered to the general public at the racetrack permittee location.
- 4 6. The Department may appoint at least 1 designee to supervise all approved simulcast facilities and may require additional designees as is reasonably necessary for the protection of the public interest.
- Acquisition and Subsequent Loss of Simulcast Video Signal During Separate Pool Wagering.
 - A receiving racetrack permittee and each teletrack location shall acquire the simulcast video signal no later than 30 minutes prior to the scheduled post time for the imported race from that sending track. If the signal is never acquired, all wagers shall be refunded for that race. Failure to acquire or late acquisition of any simulcast signal shall be reported to the Director's designee.
 - In accordance with R19-2-505, the racetrack permittee may request in writing to the Director the authorization to conduct advance performance wagering.

Notices of Exempt Rulemaking

- Should a breakdown in the reception of video signals occur at any teletrack wagering location after acquisition for a specific performance, the loss shall be reported immediately to the Director or the Director's designee and R19-2-403.8 shall apply for that signal at that location.
- 4. In separate pool wagering, if the breakdown in the reception of video signals occurs at the racetrack permittee location at some point after acquisition of the signal, wagering may continue at the discretion of the Director's designee for 90 minutes providing voice communication remains intact between the stewards and placing judges at the out-of-state location.

R19-2-522. Interstate Common Pool Wagering

A. General

- All contracts governing participation by a <u>racetrack</u> permittee in interstate common pools shall be submitted to the Department for approval.
- Individual wagering transactions are made at the point
 of sale in the state where placed. Pari-mutuel pools are
 combined solely for computing odds and calculating
 payoffs but will be held separate for auditing and all
 other purposes.
- Any surcharges or withholdings in addition to the takeout shall only be applied in the jurisdiction otherwise imposing such surcharges or withholdings.
- 4. The content and format of the visual display of racing and wagering information at facilities in other jurisdictions where wagering is permitted in the interstate common pool need not be identical to the similar information permitted or required to be displayed under these rules.
- A <u>racetrack</u> permittee may only participate in common pool wagering on the same type of racing as authorized by the permit for live racing conducted by the <u>racetrack</u> permittee.
- B. Participation in Interstate Common Pools by Receiving Racetrack Permittee
 - With the prior approval of the Department, pari-mutuel wagering pools may be combined with corresponding wagering pools at the sending facility outside of this state.
 - 2. The Department may permit adjustment of the takeout from the pari-mutuel pool so that the takeout rate in this jurisdiction is identical to that at the sending track (within the limits permitted by state law).
 - Where takeout rates in the merged pool are not identical, the net price calculation shall be the method by which the differing takeout rates are applied.
 - Rules of racing as established for the contest in the sending track shall apply to the merged pool.
 - The Department shall approve agreements made between the <u>racetrack</u> permittee and other participants in interstate common pools governing the distribution of breakage between the jurisdictions.
 - 6. If, for any reason, it becomes impossible to successfully merge the bets placed into the interstate common pool, the <u>racetrack</u> permittee shall make payoffs in accordance with payoff prices that would have been in effect if prices for the pool of bets were calculated without regard to wagers placed elsewhere; except that, with permission of the Department, the <u>racetrack</u> permittee may alternatively determine to either pay winning tickets at the payoff prices at the sending track or declare

- such accepted bets void and make refunds in accordance with the applicable rules.
- Acquisition and Subsequent Loss of Simulcast Video Signal During Common Pool Wagering.
 - A receiving racetrack permittee and each teletrack location shall acquire each individual simulcast video signal prior to the opening of the pari-mutuel windows at that location for each individual simulcast performance. For purposes of this section, a simulcast performance is a race or races imported from a single racetrack. Failure to acquire or late acquisition of any simulcast signal shall be reported to the Director or the Director's designee.
 - b. Should a breakdown in the reception of video signals occur at any teletrack wagering facility after acquisition for a specific performance, the loss shall be reported immediately to the Director or the Director's designed and R19-2-403.8 shall apply for that signal at that location.
 - c. In common pool wagering, should the breakdown in the reception of video signals occur at the race-track permittee location at some point after acquisition of the signal, wagering may continue for 90 minutes providing the data line remains intact enabling the transmission of the stop betting lock to the pari-mutuel machines.
- C. Participation in Merged Pools by Sending <u>Racetrack Permittee</u>.
 - With the prior approval of the Department, a <u>racetrack</u> permittee conducting a live racing meeting and conducting pari-mutuel wagering may determine that all or part of its racing program be utilized for pari-mutuel wagering by sending all or part of its racing program to facilities outside this state and may also determine that parimutuel pools at such facilities be combined with corresponding wagering pools established by it as the sending track.
 - Rules of racing established for races held in this state shall also apply to interstate common pools unless the Department shall have specifically otherwise determined.
 - The Department shall approve agreements made between the <u>racetrack</u> permittee and other participants in interstate common pools governing the distribution of breakage between the jurisdictions.
 - 4. Any contract for interstate common pools entered into by the <u>racetrack</u> permittee shall contain a provision to the effect that if, for any reason, it becomes impossible to successfully merge the bets placed in another state into the interstate common pool formed by the <u>racetrack</u> permittee, or if, for any reason, the Department's or the <u>racetrack</u> permittee's representative determines that attempting to effect transfer of pool data from the receiving facility may endanger the <u>racetrack</u> permittee's wagering pool, the <u>racetrack</u> permittee shall have no liability for any measures taken which may result in the receiving facility's wagers not being accepted into the pool.
 - 5. Amounts wagered in an interstate common pool other than amounts wagered within this state shall not be considered part of the <u>racetrack</u> permittee's pari-mutuel wagering pool for purposes of A.R.S. § 5-111. A <u>racetrack</u> permittee may charge a fee to a receiving facility or location outside this state for the privilege of conducting pari-mutuel wagering on the race and participating

Arizona Administrative Register

Notices of Exempt Rulemaking

- in the interstate common pool and for payment of costs incurred to transmit the broadcast of the race.
- Should a racetrack permittee experience a breakdown in the sending of the video signal while conducting interstate common pool wagering, the racetrack permittee:

Shall notify all receiving locations of the technical difficulties being experienced;

- b. May continue to accept wagers from the receiving locations on that performance;
- c. May not accept wagers from the receiving locations for any subsequent performance until the technical difficulties are corrected.
- D. Takeout Rates in Interstate Common Pools. With prior approval of the Department, a <u>racetrack</u> permittee wishing to participate in an interstate common pool may change its takeout rate (within the limits permitted by state law) so as to achieve a common pool takeout rate with all other participants in the interstate common pool.